

## NEW GOVERNANCE ARRANGEMENTS – CONSULTATION RESPONSES

Category	Comments:
<b>OPTION 1 – LEADER AND CABINET</b>	I would like to confirm that my preference for the way the Council is managed is as follows: Leader and Cabinet, i.e. where the Leader is elected by full Council for a term of four years. The Leader would also decide on the size of the Cabinet and would appoint cabinet members.
<b>12 RESPONSES</b>	If there has to be a change at all, I support option 1. I do not agree with the system of elected mayors and view as worse still the possibility of an elected mayor, with no knowledge of the council, trying to choose a cabinet.
	I vote for option 1. Leader being chosen by elected Councillors. I cannot get excited by the thought of voting for a Mayor in a borough that is as large and disparate as Hillingdon.
	prefer the current arrangements (option 1). However well intentioned the Mayor may be, they would not necessarily have the level of experience that the Leader does. Think that the Council does a good job at the moment and that the Government should stop trying to keep making changes.
	I support option 1, which is an evolutionary change from the current arrangement. This, in my perception, has been working well. Option 2 is a major structural change, which is not warranted in Hillingdon's current circumstances. The only reservation I have is that, in the event of a Hung Council, option 2 would work, but option 1 wouldn't.
	The Labour Group wish to opt for the Leader and Cabinet system rather than the directly elected Mayor option.
	I would prefer to maintain the Leader/cabinet structure rather than an elected mayor.
	I am on the electoral roll for LB Hillingdon. I am writing with my views to assist the Council to draw up its proposals as requested in the article on page 8 of the September People Magazine. I would prefer the Leader & Cabinet model. I see a mayoral election as expensive and pointless; with the Mayor replacing the Council Leader, a new position would be needed to replace the Mayor with regard to all the civic duties that he/she carries out throughout the year. Currently, at the time of local elections, it is usually clear who will become leader, according to each party should they win, and therefore democracy is maintained. I would like the proposals the Council draws-up to specify that they will be subject to a referendum if that is the will of the majority who respond to this opportunity to have their say.
	We do NOT wish to see an elected Mayor in Hillingdon, and would prefer to keep the present system of leader and cabinet.

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	<p>I am on the electoral roll for LB Hillingdon. I am writing with my views to assist the Council to draw up its proposals as requested in the article on page 8 of the September People Magazine. I would prefer the Leader &amp; Cabinet model. I would like the proposals the Council draws up, to specify that they will be subject to a referendum.</p> <p><i>(2 identical responses)</i></p>
<p><b>OPTION 2 – DIRECTLY ELECTED MAYOR AND CABINET</b></p> <p><b>38 RESPONSES</b></p>	<p>The most democratic choice would seem to be option 2. The first option suggests that the cabinet could be the Leader's best mate and no one else. A Mayor with no particular party allegiance would hopefully reignite the local democratic process and give an election race that might drag the reluctant voter into the polling station. It would certainly allow local people to engage with the decision making process as anyone in the mayoral race would have to sell themselves and their personal agenda rather than hide behind the party line.</p> <p>I just wanted to record my preference for the second option proposed, i.e. A directly elected Mayor and Cabinet. Whilst this proposal in itself has its short-comings - one being that the elected Mayor chooses the Cabinet, not the electorate - it is far preferable in my view to the first option. This option would give far too much power to the Leader - e.g. giving them the power not only to decide which Councillors sit on the Cabinet but also the number. Plus the additional difference that the elected Leader has the position for a four year term &amp; elects their own Deputy for this period. Option 1 would not, in my opinion, be in the interests of a healthy, responsive and representative local democracy.</p> <p>I strongly support Option 2. Directly Elected Mayor and Cabinet because I believe that Option 1 allows a Party with a continuing large overall Majority to ride roughshod over all aspects of opposition views which defeats the objective for which the New Constitution sought to achieve.</p> <p>Definitely need a Mayoral system-current system puts too much power into one person chosen by the most powerful party and is anti-democratic and unrepresentative.</p> <p>I'm in favour of changing our governance structure and introducing a directly elected major. I like the idea of being able to vote for the person to lead the borough and would expect such a system to have a positive impact on legislative accountability and community engagement.</p>

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	Quite simply we would prefer option B which more closely follows the way that Greater London is governed by a directly elected Mayor, and this we assume would run alongside the election of members to the whole borough council?
	Our preference option 2: Directly elected Mayor and Cabinet – where a Mayor would be directly elected by the residents of the borough to serve a term of four years. An elected Mayor would not be a councillor, but would choose a Cabinet of no more than ten councillors.
	I would prefer option 2. The current structure effectively disenfranchises any resident who does not have a ward Councillor in the Cabinet - at least option 2 would give residents a say in who chooses the Cabinet members.
	Our current views are that we feel that an elected mayor would be the best option, which we believe is contrary to the current position of the council. However, there has been little time to consider this matter fully and hear arguments for and against, as put forward by others.
	I would prefer the Mayor to be directly answerable to the electorate and therefore be elected by ballot as in option 2.
	I would like to opt for option 2 of having a directly elected mayor who would then choose the cabinet members. I am assuming that any member of the public could stand for the post of mayor. I am also assuming that the mayor could choose any councillors to join the cabinet and that these would not necessarily have to be chosen from the majority party.
	I am on the electoral roll for LB Hillingdon. I am writing with my views to assist the Council to draw up its proposals as requested in the article on page 8 of the September People Magazine. I would prefer the Elected Mayor model. I would like the proposals the Council draws up, to specify that they will be subject to a referendum.  <i>(12 identical responses)</i>
	<b>The remaining responses state only that the preferred option would be for a directly elected Mayor.</b>

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<p><b>REQUEST FOR A REFERENDUM</b></p> <p><b>53 SUBMISSIONS identical or closely similar to:</b></p>	<p>I am on the electoral roll for LB Hillingdon. I am writing with my views to assist the Council to draw up its proposals as requested in the article on page 8 of the September People Magazine. Under Section 64 (33E 5) of the Act it says: "Proposals by Local Authority: The proposals may provide for the change in governance arrangements to be subject to approval in a referendum" I have yet to decide which option I prefer. However, I would like the proposals the Council draws up to specify that they will be subject to a referendum. If this is constrained by the 31st Dec' 2009 deadline to finalise the arrangements I understand that you can apply to the Secretary of State for an extension.</p>
<p><b>OTHER COMMENTS ON PROCESS OR REQUESTS FOR A REFERENDUM (not included above)</b></p> <p><b>20 SUBMISSIONS</b></p>	<p>I have only recently become aware of the request for comments on proposals for changes to the democratic governance of the borough. I am anxious that such a fundamental issue should be thoroughly considered before final decisions are taken. The note in the issue of Hillingdon People for September is inevitably fairly sketchy. I understand that the Act under which these changes are to be made provides both for the possibility of a referendum and for the possibility of an extension of the application date for new procedures beyond December 2009. I am disturbed that a Council decision was taken in principle in November 2008 and that I have only just become aware of it through this recent request for comment. I have yet to make up my mind on the options and would urge that every avenue (including that of a referendum) which could assist serious wider consultation be adopted.</p> <p>Given that the Council agreed in principle in November 2008 to change the arrangements to option 1, we are very surprised and disappointed that it has taken the council a further 9 months to consult the residents to request our views and that we have been given so little time and information to help us come to an informed decision. Under Section 64 (33E 5) of the Act it says: "Proposals by Local Authority: The proposals may provide for the change in governance arrangements to be subject to approval in a referendum" Given the lack of time and information, we have yet to decide which option we prefer. However, we would like the proposals the Council draws up to specify <b>THAT THEY WILL BE SUBJECT TO A REFERENDUM</b>. This will give residents an opportunity for a proper consultation and a full say in the final option adopted. This will be the most democratic approach to determining the new executive arrangements for the council. If this is constrained by the 31st Dec 2009 deadline to finalise the arrangements we understand that you can apply to the Secretary of State for an extension.</p> <p>Dates quoted seem very tight and do not give sufficient time for full consultation and decision making.</p> <p>We are very concerned at the lack of proper consultation time for this major change in how our Borough is run. We</p>

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	<p>want more time and ask that to assist the Council to draw up its proposals as requested in the article on page 8 of the September People magazine it should have the opportunity to receive our considered views.</p>
	<p>As invited in the recent People magazine I am writing with my views on the Council's proposals on governance rules. I would like an assurance included that Hillingdon residents will be properly consulted in a referendum over the matter of deciding whether the Council should be a Leader and Cabinet model or Elected Mayor. I am disturbed that the Council has delayed bringing this matter to public attention, thus leaving minimal time for adequate constituent awareness so a request to the Secretary of State for an extension to the December 31st deadline seems in order.</p>
	<p>We are London Borough of Hillingdon residents and voters, and are writing in response to the article in the September People magazine requesting residents' views regarding the above. We are not yet sure which option would be preferable, as we feel that we would need longer, and more information about the two possibilities to make a decision. We understand that Section 64 (33E 5) of the Act says: "Proposals by Local Authority: The proposals may provide for the change in governance arrangements to be subject to approval in a referendum". We feel that this process would allow Hillingdon residents to be more involved and better informed, and we would like the proposals the Council draws up to specify that they will be subject to a referendum. We appreciate that there is some pressure on the Council because a final decision is due by the 31st Dec 2009. However, we believe that there is provision for you to apply to the Secretary of State for an extension, and request that if the time constraints do present an impediment to a referendum, you do so.</p>
	<p>I have yet to decide which option I prefer. However, I would like the proposals the Council draws up to specify that they will be subject to a referendum. If this is constrained by the 31st Dec 2009 deadline to finalise the arrangements I understand that you can apply to the Secretary of State for an extension. It also seems that such changes are being rushed through without, seemingly, any real public notification despite the radical nature of these changes. Are the electorate not worthy of consultation? Should such fundamental alterations to Hillingdon's council structure not be communicated more openly?</p>
	<p>We would like the proposals the Council draws up to specify that they will be subject to a referendum. If this is constrained by the 31st Dec 2009 deadline we understand that you can apply to the Secretary of State for an extension.</p>

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	<p>I also would like to register my objection that the Council took its own decision on this choice nearly a year ago in November 2008, without consulting the electors. The Council has then waited until the time allowed for decision-making (by the end of 2009) is nearly over before asking for constituents' comments. It has put this request for consultation in a magazine that is distributed in September and has then set the closing date at 30 September 2009. I get a month or less - but the Council has know for ten months. I understand that the relevant Act of Parliament provides for a referendum. I believe that Hillingdon Council should run a referendum, so it can really understand constituents' views on this important matter. There has been much debate about the Government's "commitment" (not) to hold a UK referendum on adopting the Lisbon Treaty for the European Union. I appreciate this is a somewhat lesser issue, but it's the same point - those in power make sure they get the answer they want.</p> <p>I have only just heard today that the council has already decided, Thursday 6 November 2008, that the current form of council structure will remain. That there will be no choice offered to Hillingdon residents as to whether we want a directly elected Mayor + Cabinet. I register my most strongly felt objections to this abuse of power by the current administration. The scenario I would foresee is that should the present structure of political parties remain the same, then David Simmons will become Leader, Raymond Puddifoot will become Deputy and the same rule continues. 4 years later, Douglas Mills will be Leader, Raymond will stay as deputy, and then 4 years later be eligible for taking the Leader post again. To make a decision like this with no public consultation is an abuse of power, democracy and an insult to all who live in Hillingdon. This is an extract that should interest you, as Head of Democratic Services:-</p> <p><b>Referendums for an elected mayor:</b> Provisions in the Local Government Act 2000 required councils in England and Wales to hold binding referendums if, following consultation, local people indicated that they wanted to directly elect a mayor under the new executive arrangements. Councils may choose to hold a referendum, but local residents can also force a referendum with a petition signed by at least five per cent of registered voters in the area. Although the Government has powers to direct a local authority to hold a referendum in certain circumstances, in June 2002 it announced that it would not intervene in cases where it did not agree with the judgement made by a council following consultation.</p> <p>Please be aware that I am going to start organising to obtain a petition.</p> <p><i>Subsequently this respondent sent a second submission expressing a preference for an elected mayor as follows. This preference is included in the overall totals above:</i></p> <p>I am on the electoral roll for LB Hillingdon. I am writing with my views to assist the Council to draw up its proposals as</p>

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	<p>requested in the article on page 8 of the September People Magazine. I would like the proposals the Council draws up, to specify that they will be subject to a referendum. I would prefer the Elected Mayor model, particularly if the Elected Mayor, unlike the one for London, was subject to veto by the council, should any policy prove to not be in the interests of the people of Hillingdon. I am aware that I have contacted you before, that this is not an attempt to falsely register a declaration, but merely represents a view closer to what I believe now, after more research.</p>
	<p>To whom it may concern, There hardly seems time for the voters in LBH to make a decision on this subject. Surely every household should have details sent to them and time to peruse the pros and cons Are we still living in a democratic society or not?</p>
	<p>It is the NRA Executive Committees' view that the consultation process is too short and totally unsatisfactory. Hillingdon electors should be given the opportunity to take part in the debate with their elected representatives so that they are fully informed about the pros and cons of both types of local governance. The change is extremely important as it affects all residents and it should be subject to the full democratic process and the decision taken following a referendum, as was the case with the introduction of the Mayor for London. From the information on the LBH website, it is obvious that the Council, i.e. the Conservative majority party, has already decided which course of action it wishes to take and that it is only consulting to pay lip service to the legal niceties. No details have been published about how the results of the consultation process will be considered and how these results might change the views of the Council. Coming so soon after the poor consultation process involved with the introduction of the Hillingdon First Card, it would appear that the Council has little respect for democracy and the views of its electors. Rather like our present Government.</p>
	<p>I understand that Hillingdon Council are reviewing the way that the Mayor is selected. I am a resident of Hillingdon and am on the electoral register. I consider that the lack of publicity and the short time span for the opinion of the electorate to be elicited is unsatisfactory. I have been informed that legislation requires changes of this significance to be approved by a referendum. I would want the opportunity to make such a choice and expect you to ensure that all proposals do give the electorate the right to chose.</p>
	<p>Further to my email earlier today I have now seen a copy of Hillingdon People (Sept/Oct) and I am not impressed by the minimal publicity given to this important issue. No mention is made in either the Leader's column or the Index on page 3. Instead it appears in a subdued text on page 8. It really should have been given at least equal prominence to that of several other items in the magazine e.g. see pages 20 &amp; 21. It is as if the Council doesn't really want too many</p>

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	<p>people to respond.</p> <p>My wife and I have just heard of the proposition to have a Mayor of the Borough. No doubt you are considering a Mayor with teeth rather than the ceremonial role that a Mayor normally has. This may or may not be a good thing, but if it is decided to have one then the Mayor should be elected and not the creature of a small group of people. We require that this matter be properly debated and proper time given to the consultation. This proposal should be the subject of a white paper.</p> <p>I'm assuming you're one of the appointed recipients of my views about a mayor of the borough. It's difficult to see what difference it would make. There's no guarantee that a mayor would be any more receptive to the views of the borough's inhabitants than a council leader. Even if he or she were, people in general are so dumb and sheep-like that the wrong choices would probably be made a lot of the time. Sorry to be such a pessimist.</p> <p>We, the undersigned, being residents of the London Borough of Hillingdon, do demand a referendum on whether we should have the choice between the 'as is' situation regarding councillors choosing their own leader, or whether we have a directly elected Mayor, as provided for under the Local Government Act 2000, and as specified in the Local Government and Public Involvement in Health Act 2007.</p> <p><i>(Petition containing two signatures)</i></p>

In addition, Council received the results of a survey commissioned by an individual resident. The survey sample is stated as being 500 adult residents on the electoral roll in Hillingdon, although this has not been verified by the Council. The survey asked four questions about the consultation process itself and three questions about the Options. 41% (205) of respondents said they had a view as to which Option they would prefer. Of that 41%, 23% (47) people opted for Option 1 and 77% (158) for Option 2. Of all respondents 63% (315) stated they thought the proposals should be subject to a referendum. No details were given to respondents concerning the costs or implications of a referendum.

## LONDON BOROUGH OF HILLINGDON

### PROPOSALS FOR CHANGES TO GOVERNANCE ARRANGEMENTS

1. In accordance with section 33E of the Local Government Act 2000, the London Borough of Hillingdon ["the Council"] has drawn up formal proposals for changes to its governance arrangements, following consultation with residents in the borough. Full Council is therefore asked to approve the following proposals which will take effect three days after the date when the 2010 local elections are held.
2. The executive model which the Council wishes to adopt is the "new-style" Leader and Cabinet Executive [England].
3. The size of the Cabinet is likely to be between eight and ten Members, including the Leader, but the final decision will be taken by the Leader following the date of the local elections to be held in 2010.
4. The extent of individual Cabinet Member delegations will also be determined following the date of the local elections to be held in 2010.
5. Section 33E of the Local Government Act 2000 states that the proposals may provide for a change in governance arrangements to be subject to approval in a referendum. The Council will not hold a referendum for the following reasons. Firstly, the low level of responses arising from the public consultation exercise; asking for a referendum to be held, suggests that the Council would not be justified in spending a considerable amount of time and public money in holding it. Secondly, as the Council is proposing to adopt a "new-style" Leader and Cabinet Executive model, which represents only a minor change from the current arrangements, this would amount to a further justification for not holding a referendum.
6. The Council is required to set up a timetable for the implementation of the proposals and to provide details of any transitional arrangements which are necessary for the implementation. This timetable is outlined as follows:
  - 6 November 2008 - The Council decided its preferred model i.e. the "new-style" Leader and Cabinet Executive [England].
  - Beginning of September 2009 - 15 October 2009 - public consultation exercise.
  - 5 November 2009 - Council approval of these proposals.
  - 17 December 2009 - Council resolution to adopt the "new-style" Leader and Cabinet Executive [England]
  - May 2010 - Implementation of new governance arrangements to take effect three days after the date when the local elections are held.
7. With regard to the transitional arrangements, the Council is not in any way prohibited from continuing to operate its current "old-style" Leader and Cabinet Model which will expire three days after the date when the 2010 local elections are held. It will therefore continue to operate this model until this time when the "new-style" model will replace it.

## APPENDIX 2

8. The Local Authorities [Functions and Responsibilities] [England] Regulations 2000 set out those functions which may, but do not have to be, the responsibility of an authority's executive. They are more commonly known as the "local choice" functions. These functions, which are currently set out on page 46 of the Council's Constitution, will continue to be discharged by the current Cabinet but this arrangement will be reviewed by the Council's new administration following the local elections in 2010.
9. Finally, the Council is obliged to consider the extent to which the proposals, if implemented, would be likely to assist in securing continuous improvement in the way in which its functions are exercised, having regard to a combination of economy, efficiency and effectiveness. The "new style" model will build on the already successful way in which the Council manages its improvement programme and will ensure continued effective decision making. This is demonstrated by the Council currently being recognised as the most efficient in London and the eighth best in the UK. This model will ensure the continued drive on improvement is maintained. It will also positively support and enhance the Council's efficiency programme at a critical time of ever increasing demands on services and the continued need to reduce the level of the overall Council budget.