

INTERNAL AUDIT PROGRESS REPORT

30 January 2025



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1. INTRODUCTION

The Role of Internal Audit

Internal Audit (IA) provides an independent assurance and consultancy service that underpins good governance, essential in helping the Council achieve its corporate objectives and realise its vision for the borough of Hillingdon. It is also a requirement of the Accounts and Audit (Amendment) Regulations 2021 that the Authority undertakes an effective IA to evaluate the effectiveness of its risk management, internal control and corporate governance processes, taking into account the UK Public Sector IA Standards.

The Purpose of the Internal Audit Progress Report

This progress report presents the Council's Corporate Management Team (CMT) and Audit Committee with summary information on all IA work completed since the last Audit Committee meeting. In addition, it provides an opportunity for the Council's Head of Internal Audit (HIA), to highlight any significant issues which have arisen from IA work.

2. SUMMARY OF INTERNAL AUDIT ACTIVITY

Internal Audit are continuing to progress a number of reviews in the 2024/25 IA workplan. Since the last Audit Committee meeting, **eight** reviews were completed to final report stage. These include:

- Three REASONABLE assurance reports: Decent Homes Standards, Pre-employment checks (Eploy), and Personal Appraisals.
- Two ADVISORY reviews:

Organisation
Culture (Part
Two)

This review collated officers' perceptions on the working environment at Hillingdon Council and assessed the action taken since the All-Staff Survey in February 2024, including officers' perception of the actions undertaken.

We invited 209 officers to participate in our survey and webinars. Overall feedback on working at Hillingdon was positive, however there were no clear action plans to address the findings from the All-Staff Survey. This was reflected in our survey results as 53% of officers were uncertain whether their directorate took the staff survey results seriously.

However, it was acknowledged the development of formal action plans was impacted when the Head of HR left the Council, and the new lead had only recently been appointed at the time of this review. Progress was also potentially impacted by the increased focus on other council-wide priorities during 2024/25, including the Zero Based Budgeting exercise.

Directorate Governance

Effective corporate governance provides the foundation for informed decision-making, resource allocation and accountability. This review focused on the governance arrangements in place at a Directorate level. Including reviewing whether directorate plans were in place, and formal governance meetings held.

We confirmed all directorates held regular Senior Management Team meetings. However these were increasingly focused on council-wide initiatives during 2024/25, for example the Zero-Based Budgeting (ZBB) exercise and Challenge Sessions, which impacted on their capacity to review core governance reports and the evidence available for this review. Therefore, this review was adapted to focus on suggested governance arrangements moving forward.

The increased focus on ZBB and Challenge Sessions is understandable given the significant financial challenges the Council is facing and the fast-paced changes required. However, the reliance on informal discussions and ad-hoc reporting in relation to key governance topics could create gaps in regular oversight.

Since the beginning of the year there has also been a number of key changes to the Corporate Management Team, including a new Director of Finance, Director of Transformation and Monitoring Officer. This has increased the focus on governance arrangements going forward to embed formal arrangements across the directorates.

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Two LIMITED assurance reports and one NO assurance report:

B&B Rent Arrears (No Assurance)

This review assessed the processes in place regarding the B&B rent arrears, including the arrear's prevention and recovery mechanisms and the quality of data recorded on NEC Housing.

We identified 11/30 cases had a lack of clear notes to confirm the actions taken throughout the arrears process, and none had key documents, for example arrears letters, stored. We also identified three cases where the rent account was not set up in a timely manner, and three that had been closed incorrectly leading to large arrears building.

Collaboration between services is a key area of improvement. We tested a sample of 13 cases and identified there was a lack of clarity in relation to the roles, responsibilities and requirements of the different teams involved in managing rent arrears which had impacted on the effectiveness of the individual teams.

Finally, we assessed the management oversight controls in place pertaining to B&B arrears. We confirmed there are seven arrears' targets covering both Temporary Accommodation and the Housing Revenue Account (HRA). These targets are reported and tracked through weekly reports however there were no clear actions documented to show how the target will be achieved.

HRA Rent Arrears (Limited)

This audit was completed following the B&B rent arrears review, to assess the processes for collecting Housing Revenue Account (HRA) rent arrears and how services share information across the Council to help prevent future arrears.

Internal Audit obtained six relevant policy and procedure documents and noted all required updates at the time of the review. Ten arrears cases were then reviewed, including eight fixed tenancies and two non-secure cases, and we found significant deviations from the policies leading to inconsistencies in how the cases were handled.

Management oversight was also found to be insufficient, primarily due to a lack of appropriate financial, operational, and reporting KPIs, as well as inaccuracies identified in the weekly performance report.

However, during the fieldwork we noted there were significant ongoing changes to the team's structure, processes, and management information. Therefore, changes were already being taken to address the recommendations highlighted in the management action plans.

Contract Management Oversight (Limited)

The Council currently hold around 2500 contracts which must be effectively managed to ensure best value for money is achieved, and contracts are renewed or re-procured before their current end date. The Procurement Act 2023, due to be implemented in February 2025, also includes new obligations in relation to contract management. For example, a requirement to publish performance indicators for contracts over £5m and issue poor performance notices if a supplier breaches a contract. This highlights the need for consistent and effective contract management oversight across the Council.

This review focused on assessing the overarching monitoring arrangements in relation to contract management, including how directorates and services monitor their key contracts, and what guidance is provided to contract managers to ensure there are consistent standards across the services.

There is a centralised contract register that can be extracted from the Oracle Finance system, however it did not provide details on the individuals responsible for managing each contract. We also reviewed separate contract registers maintained within directorates and noted they were not consistent with the central register in Oracle, leading to inconsistent information and unnecessary duplication is both registers are updated.

It was also identified that overarching contract monitoring is not conducted consistently within the directorates, and was not a frequent agenda item for directorate Senior Management Team meetings. This would help to ensure directorate oversight for contracts within the directorate, highlighting any due for review and potential savings opportunities.

Finally, we distributed a survey to potential contract managers, five confirmed they were uncertain if they were a contract manager, and out of 25 potential contract managers only eight confirmed they had received training or guidance on contract management.

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Four further reviews are at a draft report stage and should be finalised before the next Audit Committee. For details of these reviews please see *Appendix A*.

Since the last Audit Committee IA has also completed grant claim verification work for the Q3 Supported Families return, the Housing Benefits Grant Claim, and the Mayors Charity Account. For details of the grant claims and ad hoc consultancy reviews please see *Appendix B*.

Changes to the Internal Audit Workplan

Since the last Audit Committee the following three reviews have been moved from the 2024/25 Plan into 2025/26:

Post Oracle Implementation	There has been a change of key officer for this review, and action taken to re-establish the project board and clear any ongoing issues with the implementation. This review has been delayed slightly to Q1 2025/26 to avoid duplicating the ongoing internal review and will focus on the new action plan and monitoring arrangements.
Savings Programme	This review has been scoped but delayed until Q1 to allow further work on the Target Operating Model and Saving programme for 2025/26. This has been renamed Target Operating Model in the 2025/26 IA Plan.
Corporate Policies and Procedures	Due to the significant changes and new directorate structure this review was delayed to Q3 2025/26 to allow new structures and processes to become embedded and further work to take place on the arrangements in place for corporate governance.

Since the last Audit Committee meeting the following three reviews were also added to the plan:

RAGC	This high-level advisory review was requested by CMT to support the Rural Activities Garden Centre and summarise the current service and potential opportunities going forwards.
Housing Follow up	The Director for Homes and Communities has asked us to do a high-level follow up review on the findings from the Uninspected B&Bs report, to assess the work already undertaken during Q4. This will also be followed up during 2025/26.
Looked After Children	This review was requested during our 2025/26 planning but brought forward at the request of the Director for Children's Services. The scope of the review is currently being agreed and will be completed during Q4 if agreed with the relevant service.

3. FOLLOW UP OF MANAGEMENT ACTIONS

The table in *Appendix C* outlines the agreed management actions followed up since the last Audit Committee meeting. Actions are marked as verified once IA have received evidence to demonstrate the action has been fully implemented. Once all actions from an individual report are verified the report is marked closed and will be removed from the tracker.

In total 66/77 (86%) management actions due to have been implemented were marked as verified or complete. Eleven were marked as overdue and new implementation dates were set when these will be followed up again.

4. FORWARD LOOK

Over the next quarter the IA team will look to finalise all fieldwork for the 2024/25 reviews and draft the Annual Audit Report and Head of Internal Audit Opinion. We will also begin planning and fieldwork for the reviews proposed in Q1 of the 2025/26 Internal before the next Audit Committee meeting.

IA would like to take this opportunity to formally thank all staff throughout the Council with whom IA had contact. There are no other matters that the HIA needs to bring to the attention of the CMT and Audit Committee at this time.

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APPENDIX A: IA REVIEWS

IA Ref. IA Review Area	IA Burian Area	O Status	A	Acti	Actions & Risk Rati			
IA Ref.	IA Review Area	Current Status	Assurance Level	Н	M	L	0	
23.S04	Organisation Culture	Final report issued 03 July 2024	N/A: ADVISORY	-	-	-	-	
23.C03	SEND Data Quality	Final report issued 30 July 2024	NO	4	1	1	-	
23.C06	Thematic Schools Audit	Final report issued 28 October 2024	LIMITED	-	3	1	1	
23.F04	Oracle Programme	Final report issued 28 May 2024	REASONABLE	-	1	-	-	
23.A08	ARCH Social Work Outputs	Final report issued 13 June 2024	SUBSTANTIAL	-	-	-	-	
23.A06	Neglect (Adults)	Final report issued 11 July 2024	REASONABLE	-	2	2	-	
23.P09	Uninspected B&Bs	Final report issued 2 August 2024	NO	2	3	1	-	
23.P10	Statutory Servicing, Engineering & Maintenance Contracts	Final report issued 22 July 2024	SUBSTANTIAL	-	-	1	-	
23.S08	Performance Information	Final report issued 31 July 2024	LIMITED	1	3	-	-	
24.D02	Cyber Security (1)	Final report issued 26 June 2024	REASONABLE	-	3	2	-	
24.S07	Voids processes	Final report issued 06 August 2024	REASONABLE	-	5	3	-	
24.P04	Asset Management (Corporate Properties)	Final report issued 08 October 2024	NO	2	2	-	-	
24.S17	Section 202 & 204 Appeals	Final report issued 16 September 2024	LIMITED	-	4	2	-	
24.A03	Telecare (Intelligent Lilli)	Final report issued 25 October 2024	N/A: ADVISORY	-	-	-	-	
24.C02	Schools Finances (Part One)	Memo completed 25 October 2024	N/A: ADVISORY	-	-	-	-	
24.S15	Overtime, Expenses & Mileage Payments	Final report issued 08 November 2024	LIMITED	5	2	-	-	
24.S18	B&B Rent Arrears	Final report issued 17 January 2025	NO	3	2	-	-	
24.S01	Organisation Culture (Part Two)	Final report issued 19 December 2024	N/A: ADVISORY	-	-	-	-	
24.S13	HRA Rent arrears	Final report issued 17 January 2025	LIMITED	1	3	1	-	
24.S05	Decent Homes Standards	Final report issued 17 January 2025	REASONABLE	-	2	1	-	
24.F03	Contract Management Oversight	Final report issued 21 January 2025	LIMITED	1	2	-	-	
24.X01	Directorate Governance	Final report issued 22 January 2025	N/A: ADVISORY	2	3	-	-	

IA = Internal Audit H = H	= High Risk	M = Medium Risk	L = Low Risk	o = Observation
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IA Def	IN Bustines Asses	0		Acti	Risk Ra	ating	
IA Ref.	IA Review Area	Current Status	Assurance Level	Н	M	L	0
24.S03	Pre-employment checks (Eploy)	Final report issued 27 January 2025	REASONABLE	-	3	-	-
24.S16	Personal Appraisals	Final report issued 30 January 2025	REASONABLE	-	3	1	-
24.P03	Leasehold Management & Service Charges	Draft report issued 10 January 2025	TBC once final report issued				
24.C03	Schools Admissions	Draft report issued 15 November 2024	TBC once final report issued				
24.A02	Transport provider	Draft report issued 06 December 2024	TBC once final report issued				
24.C02	Schools Finances (Part Two)	Draft report issued 14 January 2025	TBC once final report issued				
24.S02	Mandatory Training & Induction	Report Drafting	TBC once final report issued				
24.D05	Hillingdon First Card	Report Drafting	TBC once final report issued				
24.F06	Budget Monitoring	Report Drafting	TBC once final report issued				
24.D03	Cyber Security (2)	Fieldwork	TBC once final report issued				
24.P02	Capital Programme	Fieldwork	TBC once final report issued				
24.S08	Emergency Evacuation Procedures	Fieldwork	TBC once final report issued				
24.A01	Commissioned & Direct Payments	Fieldwork	TBC once final report issued				
24.F04	Debtors	Fieldwork	TBC once final report issued				
24.S11	HRA Acquisitions	Fieldwork	TBC once final report issued				
24.F02	Key Financial Controls (Cash Handling)	Fieldwork	TBC once final report issued				
24.S10	Security (Documentation Security)	Fieldwork	TBC once final report issued				
24.P01	Community Safety	Planning	TBC once final report issued				
24.C01	Safety Valve Plan (Part 2)	Planning	TBC once final report issued				
24.C05	Looked After Children	Planning	TBC once final report issued				
		Total Number of IA	Management Actions Raised	21	47	16	1

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APPENDIX B: IA AD-HOC CONSULTANCY & GRANT CLAIM VERIFICATION REVIEWS

IA Ref.	IA Review Area	Current Status
24.G1	Supported Families Q1	Complete - Memo Issued
24.G1	Supported Families Q2	Complete - Memo Issued
24.G1	Supported Families Q3	Complete - Memo Issued
24.G2	Housing Benefit Grant	Complete
24.G3	Mayors Charity Accounts	Complete
24.G4	Bus Subsidy Grant Claim	Complete
24.Z02	Business continuity plans	Complete
24.Z03	TSM Technical Requirements	Complete
24.Z04	Rural Activities Garden Centre	Fieldwork
24.Z05	Housing Follow Up	Fieldwork

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APPENDIX C: IA FOLLOW UP OF MANAGEMENT ACTIONS

	Review		ber of											
Ref			Actions		ified	_	oleted		rdue	Unkn			Due	Comments
		Н	M	Н	M	Н	M	Н	M	Н	M	Н	M	
19.A01	Schools Payroll Arrangements	-	8	-	8	-	-	-	-	-	-	-	-	CLOSED
20.A03	Cemeteries: Bereavement Service and Ground Maintenance	2	4	-	-	-	-	-	-	-	-	2	4	Due March 2025
20.A06	Estates - Lease Management	1	1	-	1	-	-	1	-	-	-	-	-	New Date: June 2025
20.A31	Exclusions or Education Cases for Vulnerable Young People	-	4	-	3	-	-	-	-	-	-	-	1	Due March 2025
21.A07	Fostering Service	-	3	-	3	-	-	-	-	-	-	-	-	CLOSED
22.A39	Stronger families HUB	1	1	1	1	-	-	-	-	-	-	-	-	CLOSED
22.A42	Fraud prevention controls in tendering & contacts	-	4	-	2	-	-	-	-	-	-	-	2	Due April 2025
22.A43	Registrars cash handling	-	1	-	1	-	-	-	-	-	-	-	-	CLOSED
22.A45	Adult social care referrals and assessment	-	2	-	1	-	-	-	1	-	-	-	-	New Date: April 2025
22.A58	Merrimans Respite Care Unit	-	1	-	1	-	-	-	-	-	-	-	-	CLOSED
22.C59	Care Leavers Allowances	1	1	-	-	1	1	-	-	-	-	-	-	
22.P52	Trading Standards POCA	1	2	-	2	-	-	-	-	-	-	1	-	Due April 2025
23.A04	Contract Management	-	3	-	-	-	3	-	-	-	-	-	-	
23.A06	Neglect (Adults)	-	2	-	2	-	-	-	-	-	-	-	-	CLOSED
23.C04	Neglect (Children's)	-	2	-	-	-	2	-	-	-	-	-	-	
23.F01	Risk Management	1	5	1	4	-	-	-	-	-	-	-	1	Due March 2025
23.F04	Oracle Programme	-	1	-	-	-	-	-	1	-	-	-	-	New Date: April 2025
23.P01	Private Sector Housing	-	1	-	1	-	-	-	-	-	-	-	-	CLOSED
23.P02	Capital Programme	1	2	-	-	-	-	-	-	-	-	1	2	Due March 2025
23.P03	Parking Service Income	-	3	-	-	-	3	-	-	-	-	-	-	
23.P05	Climate Action	1	1	-	-	-	-	-	-	-	-	1	1	Due March 2025
23.P06	Facilities Management	-	3	-	-	-	-	-	3	-	-	-	-	New Date: October 2025
23.S01	IT Application - ContrOCC	-	2	-	-	-	-	-	-	-	-	-	2	Due January 2025
23.S02	Workforce Planning, Establishment & Recruitment	2	2	2	1	-	-	-	1	-	-	-	-	New Date: March 2025
23.S12	Social Housing Applications	1	1	1	-	-	1	_	-	_	-	-	-	

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	TOTAL	11	118		50		16		11		0		1	
	SUBTOTAL	28	90	7	43	1	15	4	7	-	0	16	25	
24.P4	Asset Management	2	2	-	-	-	2	2	-	-	-	-	-	New date: March 2025
24.S17	Section 202 & 204 Appeals review	-	3	-	1	-	2	-	-	-	-	-	-	
24.S15	Overtime, Expenses & Mileage Payments	5	2	-	-	-	-	-	-	-	-	5	2	Due March 2025
24.D02	Cyber Security (1)	-	3	-	3	-	-	-	-	-	-	-	-	CLOSED
24.S07	Void Process	-	5	-	5	-	-	-	-	-	-	-	-	CLOSED
23.S14	Uninspected B&Bs	2	3	-	-	-	-	-	-	-	-	2	3	Due March 2025
23.D02	Performance Information	-	3	-	-	-	-	-	-	-	-	-	3	Due March 2025
23.C03	SEND Data Quality	4	1	-	-	-	-	-	-	-	-	4	1	Due March 2025
23.S13	Pool Cars	2	3	1	2	-	-	1	1	-	-	-	-	New date: March 2025
23.F07	Fleet Damage	-	4	-	1	-	-	-	-	-	-	-	3	Due March 2025
23.P11	Building Control Action Plan	-	1	-	-	-	1	-	-	-	-	-	-	
23.F02	Payment Card Data Security Standard (PCI DSS)	1	-	1	-	-	-	-	-	-	-	-	-	CLOSED

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APPENDIX D: INTERNAL AUDIT KEY PERFORMANCE INDICATORS

The Key Performance Indicators (KPIs) for IA quarterly reporting to CMT and the Audit Committee in 2024/25 are set out below:

KPI	Performance Measure	Target	2023/24	Current Status
KPI 1	Planning to be initiated at least six weeks before the planned fieldwork start date to allow the relevant service to prepare documents and ensure staff availability.	80%	82%	87%
KPI 2	Draft Reports to be issued three weeks after the end of fieldwork meeting with the key contact		83%	100%
KPI 3	Final Reports to be issued one week after the final approval received from the Audit Sponsor.	80%	100%	100%
KPI 4	Annual IA Plan delivered to draft report stage by 31st March	90%	91%	TBC
KPI 5	Annual IA Plan delivered to final report stage by 31st March	80%	76%	TBC
KPI 6	Initial documentation requests outlined at the planning meeting to be received by the audit fieldwork start date.	80%	80%	82%
KPI 7	Final approval of the management responses to be received two weeks after the updated report is issued	80%	77%	85%
KPI 8	HIGH and MEDIUM risk IA Management Actions completed within the agreed timescale	80%	65%	86%
KPI 9	HIGH and MEDIUM risk IA Management Action where positive management action is proposed	95%	100%	100%
KPI 10	Client Satisfaction Rating from Feedback Questionnaires	85%	85%	100%

Key for future reporting on actual KPI performance:

- RED = currently this performance target is not being met (significantly [>5%] short of target performance).
- AMBER = currently not meeting this performance target (just short [<5%] of target performance).
- GREEN = currently meeting or exceeding this performance target

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APPENDIX E: ASSURANCE LEVELS AND ACTION RISK RATINGS

ASSURANCE LEVEL	DEFINITION
SUBSTANTIAL	There is a good level of assurance over the management of the key risks to the Council objectives. The control environment is robust with no major weaknesses in design or operation. There is positive assurance that objectives will be achieved.
REASONABLE	There is a reasonable level of assurance over the management of the key risks to the Council objectives. The control environment is in need of some improvement in either design or operation. There is a misalignment of the level of residual risk to the objectives and the designated risk appetite. There remains some risk that objectives will not be achieved.
LIMITED	There is a limited level of assurance over the management of the key risks to the Council objectives. The control environment has significant weaknesses in either design and/or operation. The level of residual risk to the objectives is not aligned to the relevant risk appetite. There is a significant risk that objectives will not be achieved.
NO	There is no assurance to be derived from the management of key risks to the Council objectives. There is an absence of several key elements of the control environment in design and/or operation. There are extensive improvements to be made. There is a substantial variance between the risk appetite and the residual risk to objectives. There is a high risk that objectives will not be achieved.

FINDING RATING	DEFINITION
HIGH	The finding relates to a significant threat that impacts the Council's corporate objectives. i.e. a high number of key business risks remain unidentified and/or unmanaged as control systems do not exist and/or do not operate effectively. The risk requires senior management attention as soon as possible as it may result in the breakdown of part/whole of the service.
MEDIUM	The finding relates to a potentially significant threat that impacts on either corporate or operational objectives. This includes weaknesses in the control systems that are not considered serious but may have some impact on the service. The risk requires management attention and should be addressed within six months to ensure full compliance with expected controls.
LOW	The finding relates to a minor threat that impacts on operational objectives, this includes non-compliance with best practice or local procedures, and minimal impacts on the Service's reputation or budget. The risk may be tolerable in the medium term but management should take action within the next year to improve the control framework to ensure full compliance with expected controls.
OBSERVATION	This includes any items Internal Audit would like to highlight that may not directly relate to a finding. This includes notable performance and innovative controls that should be shared with others , potential concerns raised during the audit that are outside the scope of the review and will be considered separately, and any areas of improvement that had already been addressed by management at the time of the review.

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